# Carbon Markets & Practice Workshop



#### The Portland Katoomba Presented by: Bjorn Fischer, June 9, 2006



# Overview

- What is a project based emission reduction ("offset")?
- Value & role of offsets
- Who is The Climate Trust'.
- Quality criteria
- Acquisition process of offsets
- Policies to encourage a forest carbon market



the

katoomba

group





## What is an Offset? <u>Focus on Quality</u>





# Ecuador Rainforest Reforestation An Offset Project (Practice)

- Reforest 600 acres in biological reserve
- Rare, endemic trees
- Biodiversity "hot spot"
  - One of Conservation International's top five global conservation targets
- 99-year conservation easement with clear intent for permanent preservation



- Partners: Conservation International & Jatun Sacha Foundation
- Project statistics:
  - ✤ Tons: 65,500 Term: 99 years



## Forest Carbon Offset Types Nutshell of Offset Profile

#### Avoided deforestation

Immediate pulse of "saved" carbon, but subject to leakage

#### Afforestation

Carbon builds slowly in the near- and mid-term

#### Reforestation

Carbon builds slowly in the near- and mid-term

#### Forest management

Harvest adds to complexity of quantification and monitoring





## Value & Role of Offsets Bridging the Gap



## **Policy Rationale for Offsets** <u>More Money for Everything Else We Really Want</u>

- Effective in reducing GHG levels
- Lower climate change mitigation cost to society
- Funding driver
  - into un-capped sectors
  - into new & innovative technology
- Economic co-benefits
  - Create jobs; save money on energy; enhance energy security by reducing oil imports; create demand for clean energy products;
- Environmental co-benefits
  - Reduce air pollution; preserve biodiversity; improve habitat, watersheds, and water quality; reduce soil erosion; protect endangered species \_ 8.



# Economic Rationale for Offsets

Estimated Ranges for Mitigation Costs

### Illustrative GHG mitigation prices

- US Offsets (Climate Trust)
- Kyoto CDM offsets
- Allowances in Europe
- Efficiency
- Wind Green Tags (\$10/mWh)
- Geo-Sequestration

\$4 - \$7/ton \$9 - \$12/ton \$~15+/ton \$15 - \$40/ton \$~15/ton More



## Electric Sector GHG Projections 3.3 Billion Tons CO<sub>2</sub>/Year Added Tons (80% Coal)



Source: EIA Annual Energy Outlook 2005



# Offsets Fill a Crucial Need: Now

<u>Critical to Transition to Lower Carbon Economy</u>

#### Electricity sector economics

- Fuel price dynamics: Lower cost = higher GHGs
- IGCC coal is in early commercial stages
- Geological sequestration: ~15 years, if it works
- Renewables and efficiency: "GHG-free" options can meet only part of growth

#### Role of offsets

 Help electric sector deliver lower carbon power during transition to next generation coal, renewables, and efficiency





## Who is The Climate Trust? <u>A National Leader</u>



# The Climate Trust Mission: Offsets The Trust is a 501(c)(3) Non-Profit Corporation

"The Climate Trust promotes climate change solutions by providing high quality greenhouse gas offset projects and advancing sound offset policy."

#### **3 Main Programs**

 Oregon Power Plant Offset Program
 Greenhouse Gas Offset Partnership Program
 Offset Policy Initiative -13-



# Diverse, High Quality Offset Portfolio



# Who is The Climate Trust?

#### Independent Buyer of GHG Offsets

#### Market Leader

- One of the largest, most experienced offset buyers in US and world markets
- Only state-recognized offset provider
  - Portfolio: 11 projects, \$4.5 million, 1.7 million metric tons CO2

Pipeline: Placing \$5-\$6 million more now

#### <u>2 Major Programs</u>

- Oregon Power Plant Carbon Dioxide Offset Program
- GHG Offset Partnership Program

Large Emitters, Donate-to-Offset, Carboncounter.org

#### Offset Policy Resource

 Contributing directly to viability and integration of offset policy at national, regional and state levels



The Climate Trust Key Words From Our Values Statement

- Global leader and innovator
- High standards of integrity
- Measurable results
- Cost-effective offsets; leverage funds
- Partnerships with reliable offset providers
- Environmental, economic, and social co-benefits
- User-friendly solutions to customers





# Priority for Oregon-based projects

- Most projects in Oregon
- Most co-benefits located in Oregon
- Helping Oregon's clean energy industry cluster
- Advancing Oregon's leadership in sustainability



# Lessons Learned <u>Lessons Relating to the Oregon Standard: 1</u>

#### New power plants can bear the cost of CO<sub>2</sub> mitigation

- Adds < 0.5% to the life cycle cost of a new gas power plant</p>
- Power plants prefer the monetary path

#### Carbon dioxide mitigation is practicable and available

- Quality offsets are available, but the market is thin
- Assembling a diverse offset portfolio is achievable

#### Non-profit trust is effective for acquiring offsets



# Lessons Learned <u>Lessons Relating to the Oregon Standard 2</u>

#### CO<sub>2</sub> mitigation provides important co-benefits

- Benefit to cost ratio: \$10 of in-state benefit per \$1 paid by power plants.
- Two projects alone save Oregonians \$80 million in energy payments: Traffic signals, building energy efficiency
- Partnership Program is a viable mechanism for stabilizing intermittent Oregon Program revenues
- Our experience is valuable to policy makers & corporations



# Lessons Learned

Lessons Relating to The Climate Trust

- Reliability of technology and offset developer are paramount when selecting projects.
- Offset developers will sign contracts structured to mitigate The Climate Trust's environmental and financial risk
  - Preserve capital by paying after mitigation has been implemented
  - Include guarantees and performance milestones
  - Actively manage offset contracts

Manage S&C costs by selecting fewer, larger projects and recovering costs from offset providers





## Quality Criteria Quality is Paramount



Cornerstones of Our Offset Portfolio Quality Offsets are Trust's Highest Priority

High eligibility standards, rigorous review

- Diverse technology
- Strong offset contracts

Preserve capital and ensure performance

Competitive price compared to offset market



# Quality Projects: Selection Criteria

**Rigorous Internal and External Review Process** 

#### Primary selection factors

- Additionality
- Cost effectiveness: \$/metric ton of GHG benefit
- Reliability of technology
- Reliability of project partner

#### Other project selection factors include:

- Monitoring & verification Replicability
- Permanence
- Guarantees
- Location of project

- Leakage/Expandability
- Portfolio diversity
- Co-benefits



## Quality Projects: Additionality <u>Projects Must Create New Emissions Benefits</u>

# Mitigation measures that would not occur without offset project funding

- Excludes common practice, regulated activities
- Money making projects eligible, if other barriers

#### Types of barriers offset funding overcomes

- Capital unavailable
- Investment hurdle rate
- No economic return

#### Carbon Funding and the Project Development Cycle



### **Quality Projects: Quantification** <u>Experts Prepare Baseline Studies and M&V Plan</u>

### Baseline study

Build in expected changes from business as usual

## Monitoring & Verification Plan

- Measurement technique
- Periodic measurement
- 3<sup>rd</sup> party verification
- Funding plan
  - Escrow to ensure sufficient M&V funding

#### Results used in contracts to verify delivery



Quality Offsets: Permanence Forestry's Most Challenging Offset Criteria

- Permanent emissions reductions last forever: Avoided emissions
- Sequestered emissions reductions might be returned to the atmosphere, typically inadvertently
  - Fire, insects, disease, and illegal harvest

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- Contrasting catastrophes:
  - Tornado in wind farm
  - Fire in reforestation

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## Solicitation Process <u>Rigorous Review</u>



# Solicitation Structure

#### <u>Two-Phase Process</u>

#### Phase 1: Short form proposals

- Provides project summary information
- Limited to 10 pages
- Project budget spreadsheet
- CO<sub>2</sub> Benefit spreadsheet

#### Phase 2: Detailed proposals

 Selected bidders will be invited to submit detailed proposals and respond to project specific questions from staff

#### Phase 3: Negotiation and Contracting

Climate Trust enters into negotiation with selected bidders



# **Review & Approval Process**

#### Phase 1

- Applications screened for completeness, review by staff and outside experts
- Project cut recommendations made by Offset Committee to Board:
  - Meeting additionality threshold
  - Viability

#### Phase 2

- Detailed review by staff
- Project cut made:
  - Poor additionality/baseline
  - Low likelihood of implementation
  - Potentially unreliable project partner
- Outside technical review
- Iterative review process between staff and Offset Committee
  - Prioritize and recommend to Board
- Board approval to enter into negotiations

#### Phase 3

- Staff leads negotiation process with outside counsel
- Offset Committee reviews and recommends
- Board approves contract terms 30 -



## Ensuring Quality & Mitigating Risk Top Priority for The Climate Trust

### Due diligence during project review

- Technology and its offset attributes
- Offset provider

#### Portfolio diversity mitigates risk

#### Structuring our contracts to mitigate risk

- Preserving our capital
- Reducing the risk of underperformance
- Defining the ownership of offsets

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# Preserving Offset Fund Capital

<u>Capital Preservation is a Fiduciary Responsibility</u>

#### Pay after the event creating the offsets

- Pay for verified tons as they occur
- Pay for program installation of measures
- Pay upon commercial operation (Engineer's or 3<sup>rd</sup> party certification)
- Conditions precedent to closing (Rely on senior lenders)
- Security interest in project equipment



# Reducing Underperformance Risk

#### Ensuring We Get Tons After We Pay Our Money

#### Most contracts include delivery guarantees

Full or partial guarantee of quantity of tons

#### Takes several forms

- Replace tons if a shortfall occurs
  - On power generating projects where we pay upon commercial operation, we require a guarantee of the anticipated quantity of tons
- Give money back
- Program offsets include performance milestones; Trust can de-obligate

#### Active role in managing our offset contracts

Define remedies for underperformance based on regular reporting



### Defining the Ownership of Offsets <u>Establishing Legal Basis for a New Commodity</u>

- Extensive legal definitions regarding offsets
- Developer transfers any and all rights to CO<sub>2</sub> reductions
  - Bill of Sale
  - Annual Offset Certificate
  - Third party verification of the quantity of offsets delivered

Programmatic offsets: Participation agreements create a clear ownership trail to tons of CO<sub>2</sub>



# Avoiding Double Counting Critical to Environmental Integrity

#### Seller exclusions:

- Seller can't sell the same tons to another entity
- Seller can't use the tons for other purposes
- No sale of CO<sub>2</sub> in environmental products
   E.g., Green Tags

#### Disclosures and disclaimers:

- Written disclaimers from all partners & participants
- Disclose sale to regulatory authorities & others





# Policies to Encourage a Forest Carbon Market



Policy to Encourage Market 1 Infrastructure to Help Accumulate Forest Carbon

- Forest industry and environmental groups should work together
  - Lack of cooperation may market for ecosystem services and inclusion of forests in carbon trading
- Establish cap-and-trade system that allows for forest carbon offsets
  - Pursue a regional trading system



Policy to Encourage Market 2 Infrastructure to Help Accumulate Forest Carbon

Legal development

- Forest carbon sequestration <u>ownership</u> rights
  - Distinct from land and timber property rights
- Enforcement mechanisms
  - How and who?



Policy to Encourage Market 3 Infrastructure to Help Accumulate Forest Carbon

Institutional development

- Mechanisms to address permanence
  - Temporary crediting, insurance, pooling, discounts
  - Strategies to reduce catastrophic forest fires
- Develop or encourage trading platforms, including market exchanges
  - Create market liquidity and transparency



Policy to Encourage Market 4 Infrastructure to Help Accumulate Forest Carbon

Invest intellectual capital needed to support market development

Develop rigorous and transparent protocols
 Forest carbon measurement
 Treatment of carbon stored in wood products
 Develop technical assistance providers
 Monitoring and verification services



# A Viable Forest CO<sub>2</sub> Market <u>The Time to Start is Now</u>

- Relatively small changes in forest carbon stock can contribute to – or mitigate – fossil CO<sub>2</sub> emissions
- The 4 kinds of forest carbon offsets face significant but addressable challenges
- There is much policy and institutional development needed to create a viable market for forest carbon



# Thank You!

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